India and Fortification

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What is fortification?

- Fortification adds vitamins and minerals during milling so that foods made with flour are more nutritious.

Vitamins and minerals are combined in a powdery premix to add to flour during the milling process.

Photo from Mühlenchemie
Global problems from vitamin and mineral deficiencies

- **233,300 preventable birth defects** of the brain and spine each year
- Anemia contributes to **20% of all maternal deaths**
- **17% lower productivity** from iron deficiency anemia


Photos: International Federation for Spina Bifida and Hydrocephalus and Flickr Creative Commons
86 countries require fortification of flour and/or rice

Wheat flour: 85
Maize flour: 16
Rice: 6

- Wheat flour – 66 countries
- Rice – 1 country (Papua New Guinea)
- Wheat flour and maize flour –14 countries
- Wheat flour and rice – 3 countries (Nicaragua, Panama, Philippines)
- Wheat flour, maize flour, and rice – 2 countries (Costa Rica and the United States)
- No grain fortification legislation

* Legislation has effect of mandating grain fortification with at least iron or folic acid.
Legislation status from the Food Fortification Initiative (www.FFInetwork.org) October 2018
Each year of flour fortification is associated with a 2.4% decrease in anemia.
Globally, fortifying flour with folic acid prevented about 50,270 brain and spine birth defects in 2017.

On average that is 138 healthier babies every day.
Only ~18% of NTDs are prevented by fortifying flour with folic acid

Kancherla et al. 2018
Fortification in India
### 2012: India opportunities by market channels, grain and population

#### Blue: High priority due to higher matrix scores

#### Green: Intermediate priority.

<table>
<thead>
<tr>
<th>State</th>
<th>Wheat Market Channel</th>
<th>Most # of Channels</th>
<th>Priority Rice State</th>
<th>Top 5 Reachable Population</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>PDS Atta</td>
<td>CCM Atta</td>
<td>RFM Atta</td>
<td>RFM Maida</td>
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<td>Maharashtra</td>
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<td>Rajasthan</td>
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<td>Madhya Pradesh</td>
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<td>Uttar Pradesh</td>
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<td>Gujarat</td>
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<td>West Bengal</td>
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<td>Himachal Pradesh</td>
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<td>Bihar</td>
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<tr>
<td>Jammu &amp; Kashmir</td>
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<td>Orissa</td>
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<td>Andhra Pradesh</td>
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<td>Tamil Nadu</td>
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<td>Jharkhand</td>
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<td>Chhattisgarh</td>
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<td>Kerala</td>
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<td>Karnataka</td>
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<td>Punjab</td>
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<tr>
<td>Haryana</td>
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Ongoing Fortification Program in Haryana

Assessed the wheat supply chain in the state of Haryana, developed a comprehensive strategy and approach for fortification, currently supporting implementation.
Current prevalence of preventable birth defects is incredibly high

• About 2,400 babies with brain and spine birth defects annually
  • 41 per 10,000 live births\(^1\)

• Enough folic acid consumption could lower this to 350 brain and spine birth defects annually or 6 per 10,000\(^2\)

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Photo by Ankur P on Flickr
Anemia prevalence is also high in Haryana.
74% of pregnant women in Haryana have vitamin B12 deficiency

• Leads to:
  • Neurological deterioration
  • Megaloblastic anemia
  • Developmental delay in children

• Vitamin B12 is not easily found in vegetarian food sources

Sources: Cordero et al., Food and Nutrition Bulletin, 2008
95% of wheat flour is consumed as atta products such as chapati and roti

5% of wheat flour is consumed as maida or atta in snacks, breads, biscuits

Source: Household Income and Economic Survey 2012-13, Food processing interviews
Wheat consumption in Haryana: ~3MMT

- Self-consumption: 54%
- Open market: 15%
- PDS: 21%
- MDM: 0.5%
- ICDS: 1%

Source: Civil Supplies Department, Department of Education, Department of Women and Child Welfare; PDS, ICDS, MDM estimates are offtake
Fortifying PDS wheat will achieve the greatest impact on public health.

**Fortifiable wheat atta**
- PDS Beneficiaries make up 48% of the Haryana population
- ICDS and MDM can also be fortified to reach young children and women but will have limited reach
- Maida and retail branded atta can also be fortified but market is small

**Not fortifiable atta**
- Open market wheat (ground at local chakkis or at home)
- Self-consumption wheat

Source: Department of Civil Supplies and Services
Requirements to fortify atta

• Quality chakki atta
  – Past failures: using resultant atta, whole wheat flour (non-stone ground), high moisture content

• Private industry invests in capacity to meet those specifications
  – Laboratory capacity, food safety standards

• Enforcement of specifications
  – Regulatory monitoring

• Government sets specifications for atta
  – Ensures shelf life, consumer acceptability, public health impact (i.e. bioavailable fortificants, appropriate levels)
Fortified atta must have same qualities of chakki atta or consumers will reject the flour

<table>
<thead>
<tr>
<th></th>
<th>Maida</th>
<th>Chakki Atta</th>
<th>Whole wheat flour</th>
<th>Resultant atta</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ash (%)</td>
<td>0.4-0.6</td>
<td>1.2-1.6</td>
<td>1.2-2</td>
<td>&lt;2.0</td>
</tr>
<tr>
<td>Protein (%)</td>
<td>9-14</td>
<td>9.5-11.5</td>
<td>14-18</td>
<td>--</td>
</tr>
<tr>
<td>Gluten (DB)</td>
<td>--</td>
<td>&gt;7</td>
<td>--</td>
<td>&gt;6</td>
</tr>
<tr>
<td>Damaged starch AACC (%)</td>
<td>8</td>
<td><strong>16-19</strong></td>
<td>&lt;8</td>
<td>&lt;12</td>
</tr>
<tr>
<td>Moisture (%)</td>
<td>&lt;14.0</td>
<td>8.5-9.5</td>
<td>9-14</td>
<td>&lt;14.0</td>
</tr>
<tr>
<td>Puffing (%)</td>
<td>--</td>
<td>100</td>
<td>--</td>
<td>--</td>
</tr>
<tr>
<td>Granulation +210 micron (%)</td>
<td>0</td>
<td><strong>15-25</strong></td>
<td>10-25</td>
<td>--</td>
</tr>
</tbody>
</table>
Shelf life depends on milling practice

- Atta will store longer if mills use:
  - High quality cleaning systems to remove infested grains
  - Controlled tempering (water addition) during grain preparation to prevent excessive moisture
  - Equipment to kill insect eggs and prevent infestation
  - High quality packaging to prevent excess moisture and air entry
## Options for Atta milling in Haryana

<table>
<thead>
<tr>
<th>Small Chakki Mill</th>
<th>Roller flour mills with chakki lines</th>
</tr>
</thead>
<tbody>
<tr>
<td>Commercial chakki mill</td>
<td>Modern high-capacity mills</td>
</tr>
</tbody>
</table>
Milling capacity to convert wheat to atta

<table>
<thead>
<tr>
<th>13,500 Small Chakkis (2 T/D)*</th>
<th>140 Commercial Chakkis (20 T/D)*</th>
<th>34 RFM with Chakki Lines (60 T/D)*</th>
<th>20 Modern Mills (130 T/D)</th>
<th>5 Modern Mills (520 T/D)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Require training, financial support for premix and blending machinery, and strong enforcement oversight</td>
<td>Require additional milling capacity, laboratory capacity, improved hygiene standards</td>
<td>Currently not in existence and requires state-of-the-art milling investment</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Industrial options to mill targeted scheme wheat (PDS, MDM, ICDS) into atta:

- Upgrade commercial chakkis and roller flour mills to improve capacity and atta quality
- Invest in high capacity modern mills

*Currently existing milling infrastructure
Cost comparison of milling options

Utilities and packing costs (per kg)
Manpower costs (per/kg)
Cost of Investments (Total)/kg*

*Capital investments assume strict adherence to FSSAI standards
# Fortification costs to PDS system

<table>
<thead>
<tr>
<th></th>
<th>2 TPD</th>
<th>2 TPD</th>
<th>20 TPD</th>
<th>60 TPD</th>
<th>130 TPD</th>
<th>520 TPD</th>
</tr>
</thead>
<tbody>
<tr>
<td>Rs. per kg</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Wheat paid to FCI</strong></td>
<td>2</td>
<td>2</td>
<td>2</td>
<td>2</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td><strong>Transportation</strong></td>
<td>0.5</td>
<td>0.5</td>
<td>0.5</td>
<td>0.5</td>
<td>0.5</td>
<td>0.5</td>
</tr>
<tr>
<td><strong>Processing &amp; Packing</strong></td>
<td>0</td>
<td>5.42</td>
<td>3.58</td>
<td>3.38</td>
<td>2.23</td>
<td>2.1</td>
</tr>
<tr>
<td><strong>Incremental cost to transport wheat and flour $</strong></td>
<td>0</td>
<td>0.2</td>
<td>0.2</td>
<td>0.2</td>
<td>0.2</td>
<td>0.2</td>
</tr>
<tr>
<td><strong>Toll grinding cost</strong></td>
<td>2.5</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td><strong>System Cost</strong></td>
<td>5</td>
<td>8.12</td>
<td>6.28</td>
<td>6.08</td>
<td>4.93</td>
<td>4.8</td>
</tr>
</tbody>
</table>

- **Not fortified**
  - *Estimated 16 crore Rs (2.5 million USD)*
  - *systems saving between non-fortified 2 TPD and fortified 520 TPD options (annual)*

- **Fortified**

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Exchange rate: 65 rupees = 1USD
TPD, Tons per Day; *Estimate
§ Cost estimate for 60 TPD option from Haryana FCSD; applied across all options except 2/20 TPD will likely be more and 130/520 TPD will be less
Distribution of fortified atta started in March 2018

Distribution of 1000 MT/month

40 fair price shops (FPS)

Reaching 177,000 beneficiaries
Fortified atta in Haryana pilot project has high uptake

The pilot project to provide fortified wheat flour (atta) through public distribution system (PDS) is going well in two blocks of Ambala district.
Increased production capacity in Haryana

- Engaged continuously with ~32 chakki mill owners to increase production capacities.
- Some millers have already installed additional chakki lines; total production capacity in Haryana increased by 30-35%.
- Scale-up to all of Haryana translates into 50,000 MT reaching around 12 million beneficiaries.
On Going Supply Chain Assessment in Maharashtra
In Maharashtra, wheat dominates cereal consumption.

Despite low production, wheat has the highest average per capita consumption at 160 g/day followed by rice at about 100 g/day, with a late increase.

(Source: Deshmukh et.al.2018).
Consumption and imports are region specific

Logistical complexity and consumption diversity leads to region specific supply chains

Source: Based on Inputs from FCI / Traders / per capital consumption, FFI analysis
Questions
Getting approval for using 2016 FSSAI standards for wheat flour fortification

• 2018 FSSAI fortification standards are significantly lower than World Health Organization recommendations.
• Non-recommended iron compounds have been mentioned in wheat fortification standards.
• Haryana sent an official request to FSSAI to continue with 2016 wheat flour fortification standards
2018 published standards are far below global recommendations

<table>
<thead>
<tr>
<th>Nutrient</th>
<th>Minimum in 2018 standard (mg/kg)</th>
<th>WHO recommendation (mg/kg)*</th>
<th>Compared with WHO recommendation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Folic acid</td>
<td>0.075</td>
<td>1.3</td>
<td>17 times lower</td>
</tr>
<tr>
<td>Vitamin B12</td>
<td>0.00075</td>
<td>0.01</td>
<td>13 times lower</td>
</tr>
<tr>
<td>Vitamin A</td>
<td>0.5</td>
<td>1.5</td>
<td>3 times lower</td>
</tr>
<tr>
<td>Zinc (in atta)</td>
<td>10</td>
<td>80</td>
<td>8 times lower</td>
</tr>
<tr>
<td>Zinc (in maida)</td>
<td>10</td>
<td>40</td>
<td>4 times lower</td>
</tr>
</tbody>
</table>

In addition, many iron compounds allowed are not recommended.

* Based on availability of combined intake of flour and rice of 150 to 300 grams per person per day